Southern California Regional Workforce Development Needs Assessment for the Transportation and Supply Chain Industry Sectors

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# Abstract

COVID-19 brought the public's attention to the critical value of transportation and supply chain workers as lifelines to access food and other supplies. This report examines essential job skills required of the middle-skill workforce (workers with more than a high school degree, but less than a four-year college degree). Many of these middle-skill transportation and supply chain jobs are what the Federal Reserve Bank defines as "opportunity occupations" — jobs that pay above median wages and can be accessible to those without a four-year college degree. This report lays out the complex landscape of selected technological disruptions of the supply chain to understand the new workforce needs of these middle-skill workers, followed by competencies identified by industry. With workplace social distancing policies, logistics organizations now rely heavily on data management and analysis for their operations. All rungs of employees, including warehouse workers and truck drivers, require digital skills to use mobile devices, sensors, and dashboards, among other applications. Workforce training requires a focus on data, problem solving, connectivity, and collaboration. Industry partners identified key workforce competencies required in digital literacy, data management, front/back office jobs, and in operations and maintenance. Education and training providers identified strategies to effectively develop workforce development programs. This report concludes with an exploration of the role of Institutes of Higher Education in delivering effective workforce education and training programs that reimagine how to frame programs to be customizable, easily accessible, and relevant.

**Key Words**
- Workforce development,
- COVID-19, technological innovations and integration,
- skills gap, education and training

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Executive Summary

Prior to the novel coronavirus (COVID-19) pandemic, high employer demand, dynamic technological advances, and a rapidly shrinking workforce presented immediate challenges to the transportation and supply chain sectors throughout California. COVID-19 brought the public’s attention to the critical value of transportation and supply chain workers as lifelines to access to food and other supplies. At the same time, the pandemic underscored workforce gaps brought on by the need for robust data, heightened transparency, accuracy, speed, and efficiency—all elements of the Fourth Industrial Revolution (Fourth IR), a technical revolution characterized by a fusion of the digital, physical, and biological spheres, and characteristic of its unprecedented velocity. Within the context of transportation and supply chain workforce development, the Fourth IR more specifically refers to the use of robotics, artificial intelligence, automation, and digitalization in work processes.

With the pandemic, industry has been forced to quickly pivot. What would previously have been a multi-year process to gather business intelligence and digitize processes has been condensed into months, if not weeks, due to the imposition of shelter-in-place mandates. Legacy businesses, to stay competitive, will likely need to use 5G networks that can be twenty times faster, handle more data, and operate with more agility than 4G networks. Mobile devices, sensors, the Internet of Things, and a heavy reliance on dashboards for real-time metrics are rendering many manually processed tasks obsolete. These technological disruptions are changing the workplace demands placed on transportation and supply chain workers, particularly those considered middle-skill (those with more than a high school diploma, but less than a four-year college degree).

This report examines critical middle-skill workforce needs and program design factors from the perspectives of industry—“industry” in this report also includes public agencies with a goods movement division—and regional education and training providers. All rungs of transportation and supply chain employees, including front-line warehouse workers and truck drivers, now require digital skills such as mobile applications and the use of radio frequency identification (RFID) which allows for immediate data acquisition.¹ This need is especially problematic given that 50% of workers involved in the transportation and storage sectors, including the supervisors of front-line workers, have low or no digital skills.² COVID-19 has exacerbated this digital divide that has heightened economic inequalities during the past ten to fifteen years.³

Funding for workforce development has been steadily eroded since the 1990s.⁴ Private-sector funding for workforce development encompasses less than 5% of budgets in larger corporations, and the figure is less than 1% for small- and medium-sized businesses (SMEs), the focus of this project.⁵ Public- and private-sector spending on education and training efforts largely target those under the age of 25, with the U.S. ranked second-to-last among 29 developed nations for taxpayer-funded training.⁶ Funding workforce development, therefore, is a barrier that industry, education and training providers, and government agencies at the federal, state, and local levels must collaboratively address to close the gaps. In tandem, with shelter-in-place mandates from COVID-19,
workforce program design and delivery strategies must now adapt to remote instructional platforms, which is challenging when providing the hands-on training required, particularly in transportation and supply chain workforce education. Moreover, this training often does not reach potential new hires nor those in positions threatened by automation: on-the-job training (OJT) is twice as likely to be provided for more highly skilled (rather than less-skilled) workers.\(^7\)

This report lays out the complex landscape of selected technological disruptions of the supply chain to understand the workforce needs of middle-skill workers, followed by competencies required. This research presents promising practice recommendations for program content, design, and delivery, concluding with developments concerning the role of institutes of higher education (IHEs) in workforce education.

An eye toward equity is embedded throughout this research. People with lower levels of education, younger workers, women, people of color, and people with disabilities are disproportionately negatively affected by the economic downturn from COVID-19. The Bureau of Labor Statistics (BLS) reported that the May 2020 unemployment rates for Black/African–American (16%) and Hispanic/Latinx (16.7%) communities were much higher than for whites (11.8%).\(^8\) The transportation and supply chain sectors have historically hired a racially and ethnically diverse workforce with Latinx and Black/African–Americans disproportionately represented in entry-level front-line work.\(^9\) Ensuring this workforce has the skillsets to move up the ranks is critical and requires the effective, long term collaboration between industry, workforce development agencies, and education and training programs.

Research that explores strategies that delve into these programmatic efforts are included in this report. A focus of this study is workforce development initiatives that use a skills-based approach to occupational mobility. These jobs are referred to by the Federal Reserve Bank as “opportunity occupations”—jobs that pay above median wages that can be accessible to those without a four-year college degree.\(^10\)
I. Introduction

Southern California is the nation’s gateway for trade and logistics, and hence requires critical workforce development in these sectors. Prior to COVID-19, with the nation’s busiest port complex, an international airport ranked second in the U.S. for passenger volume and fourth in the U.S. for air freight, an extensive rail and interstate highway system, and over 32 million square feet of warehousing, 21,430 new jobs were estimated to be created in the goods movement industries from 2017 to 2022.\textsuperscript{11} In 2018, trade by truck through the Otay Mesa (the Southern California U.S.–Mexico border crossing for freight) had a total value of $46.7 billion (including $17.2 billion of exports and $29.5 billion in imports).\textsuperscript{12} These industries needed 69,910 replacement workers over the same period to accommodate employment churn, or turnover, as 20% of this workforce is 55 or older. These high-demand trade and transportation jobs pay on average 14% higher wages than other industries in Southern California with an average annual wage of $63,130. Twenty-two percent of all transportation and supply chain jobs in Los Angeles County are middle-skill and provide a living wage for a family of three, with a median average hourly wage of $26.08.\textsuperscript{13} With the disruptions brought on by the pandemic, however, these figures most likely have changed, and current data are not available at the time of this writing.

After Governor Newsom established shelter-in-place policies on March 19, 2020, the State Public Health Officer designated transportation and logistics workers as “Essential Critical Infrastructure Workers.”\textsuperscript{14} Disruptions caused by COVID-19 are expected to result in a surge of mergers, acquisitions, and consolidations of supply chain and transportation organizations, yet some small- and medium-sized enterprises (SMEs) will likely remain relevant in the overall logistics landscape albeit, according to our survey respondents, with furloughs and contraction.\textsuperscript{15} Diversifying offerings is directly correlated with SME relevance.\textsuperscript{16} However, many SMEs do not have access to the technological infrastructure of larger companies, nor the capacity and funding for workforce development. This is a critical time to learn how SMEs can compete for market share when technological infrastructure as well as the concomitant skilled workforce is in flux.

Operational resilience is key to surviving the pandemic. This increased reliance on technological connectivity throughout the logistics workforce requires new models of training that focus on data, connectivity, and collaboration. Organizations are struggling to find the talent needed to address operational efficiencies, system performance, safety, and security.\textsuperscript{17} As a result, employees who can conduct analysis, validate data sets, use digital tools, and forecast will be in high demand.

A company’s highest cost when adopting technology is not the initial investment of software but rather the training of staff to effectively deploy the technology.\textsuperscript{18} Very few training and education programs are aligned with these newer “hybrid” jobs that require both sector-specific and digital skills. Moreover, digital skillsets constantly change, so talent must be malleable to embrace dynamic work environments. Competency-based, short-term programming using industry-driven curricula will likely be the model for workforce development going forward.
COVID-19 has wholly disrupted education and training programs. Training using digital platforms such as augmented reality (AR) and virtual reality (VR) will be in demand to train workers remotely, as on-the-job (OJT) training is surpassing the traditional instructor-led classroom (both virtual and in-person). Reskilling or upskilling incumbents and new hires involves the process of developing technical skills as well as critical thinking collaborative and communication skills across channels. These skills play a critical role in determining an organization’s value in the complicated, multifaceted supply chain landscape, especially during this pandemic.

II. Methodology

The Center for International Trade and Transportation (CITT), a center within the College of Professional and International Education at California State University, Long Beach, began to design the research for this project in April 2019, with beta testing survey groups launched in January and February 2020. The online surveys were launched at the end of February 2020 and closed in early June 2020. With the COVID-19 shelter-in-place mandates instituted in March 2020, CITT requested a two-month extension to capture some of the rapidly changing workforce competencies required of workers. The in-depth interview questions included questions directly related to the pandemic. The instruments are included in the appendix.

The CITT team designed, deployed, and implemented survey tools such as Mentimeter, a real-time polling application, together with online surveys (using SurveyMonkey). These instruments were supplemented with follow-up in-depth interviews with industry and education and training partner statewide leaders. All surveys were IRB-approved, and data are reported in the aggregate with all responses anonymized. The CITT research team used Burning Glass Technology’s Labor Insight platform to verify and confirm survey findings. Labor Insight analyzes occupations and their required skills in real time and tracks more than 40,000 sources of job postings on job boards and corporate websites. CITT staff attended industry association conferences and webinars to gather data from statewide stakeholder leaders. Literature reviews include industry publications, peer reviewed articles, and government documents.

Unique to CITT’s approach is the geographic reach of this analysis. It encompasses end-to-end (port to warehouse) workforce requirements, spanning the Ports of Long Beach and Los Angeles to the Inland Empire (San Bernardino and Riverside counties combined). Prior to the pandemic, the port complex had experienced record-breaking trade volume, while the Inland Empire has become a strategic link in the global supply chain. The Inland Empire leads Southern California in the construction of logistics and freight-related warehousing facilities.

With the complexity of the supply chain and its associated workforce development competencies, identifying stakeholders was key to obtaining accurate, relevant, and up-to-date data. CITT deployed its extensive network of regional partners in the transportation and supply chain sectors, developed through its 23-year history. Specifically, the research team mined CITT databases for
relevant organizations within the five-county region: terminal operators, ports, labor, customs, freight forwarders, transloading facilities, intermodal facilities, rail, NVOCCs (Non-Vessel Operating Common Carriers), drayage, trucking (both long- and short-haul), distribution and warehousing facilities, manufacturers, and retail establishments. CITT also partnered with the University of California, Riverside Extension Program Development division, which houses extensive supply chain programs.

CITT then employed a total of 55 industry and education and training partner participants in this research. The research team acknowledge the difficulties partners faced when shelter-in-place mandates required many businesses to contract, furlough, or quickly realign processes. Similarly, education and training providers moved to remote work while trying to rapidly develop online coursework and delivery methods.

Thirty-five industry participants provided data and feedback. The research team received 19 industry survey responses and interviewed ten among these. Over 60% of industry respondents were from SMEs with fewer than 100 employees. Over 50% had fewer than 49 employees. The top three industry sectors represented were trucking, distribution and warehousing, and third-party logistics providers (3PLs), i.e., companies that integrate warehousing and transportation services. (See Appendix 1.)

For education and training providers, CITT surveyed and/or interviewed leadership within workforce development boards, community-based non-profit organizations, community colleges, public transportation agencies, municipal governments, county Career and Technical Education (CTE) organizations, and the California Department of Corrections and Rehabilitation—all institutions which provide workforce development programs in the region. The Department of Corrections and Rehabilitation provides workforce development and adult education programs for students preparing for re-entry. Warehousing work is well-established within the state prison system. While the specifics of a pathway for re-entry workers is beyond the scope of this research, logistics could present a potential career choice for reintegrating into society after incarceration.

Including the beta testing cohort, 18 education and training providers participated with 12 survey responses and four interviews. Most respondents have partnered with supply chain and transportation industry sectors in workforce development. (See Appendix 2.)

The methodology involved (1) identifying logistics-related companies in Southern California from the ports to the Inland Empire (2) investigating various apprenticeship and workforce development models to inform best practices; (3) developing, implementing, and analyzing a combination of surveys, in-depth interviews, and beta focus groups with stakeholders; (4) developing models for workforce development using a workforce/apprenticeship intermediary infrastructure; and (5) developing an Esri StoryMap to present our findings.

The survey tools selected had to allow for ease of use and flexibility in responses to account for the complex nature of the supply chain. The research team provided two survey tools. Mentimeter, used for our beta testing groups (our launch webinars), was interactive and provided real-time
feedback; a second online survey was widely disseminated to CITC as well as University of California, Riverside Extension supply chain partners. With Mentimeter, respondents could drive the discussion by leading with their own comments and questions. Though the research team was concerned about the constraints involved with this tool—including difficulties with participant buy-in because of time, scheduling, privacy, and usability—the team did not encounter pushback from the beta testing groups. The data received from these beta testing groups, per protocol, was not included in the research project’s data bank; rather, the beta testing groups provided input into the structure, design, and type of survey questions that would be most effective in gathering information from other stakeholders.

After the SurveyMonkey online surveys were deployed, CITC staff, including a Senior Industry Outreach Specialist, conducted follow-up, in-depth interviews by phone and video conferencing to clarify and further articulate data received through the survey processes. Integral to the approach is the iterative nature of stakeholder feedback to allow for refinement and improvement of the workforce development competencies identified.

Once documented through the Esri StoryMap and this report, the methodologies and tools used in this analysis can be replicated for future California State University Transportation Consortium (CSUTC) workforce development assessment projects. It will be housed on the CSU-Multimedia Educational Resource for Learning and Online Teaching (MERLOT) SkillsCommons platform for statewide accessibility. CSU-MERLOT SkillsCommons is an online library of free and open educational resources (OER) for use by higher education faculty and students nationwide.

III. Findings

To remain agile, transportation and supply chain companies require investments in technology that manage data and optimize production and distribution capacity. The connected middle-skill employee works in an environment that includes robotics and automation, sensors, wearable/mobile technology, the Internet of Things, artificial intelligence, cloud computing and storage, and 3D printing. This research focus is on the lower levels of supply chain analytics maturity, where tasks are operational, descriptive, and diagnostic, as described by the Council for Supply Chain Management Professionals.20

Barriers to adopting the digital supply chain include workforce development gaps and cybersecurity concerns.21 In this section, a macroeconomic view of technical disruptions in the transportation and supply chain sectors are presented, followed by implications for workforce development. Industry and education and training partner responses are included.
3.1 End-to-End Disruption and the Rapid Digitization of Processes

The surge of consumer demand for essential products has strained supply chains. In March 2020, a poll conducted by the Institute of Supply Chain Management found that nearly 75% of 600 supply chain managers reported “supply chain disruptions in some capacity due to coronavirus-related transportation restrictions.” Specifically, the transportation sector provides available time-sensitive goods to medics, consumers, and companies; as a result, many companies and third-party logistics (3PLs) are competing among themselves for this business while they experience less demand. End-to-end transportation systems are disrupted as commodity demands change due to COVID-19.

Intermodal refrigerated rail lines have been discontinued as goods moved during the pandemic have shifted away from highly perishable items. Limitations on air traffic have restricted air cargo transport. Truckers have been heavily relied upon to transport groceries and medical supplies on land. Supply chain operators have maintained social distancing procedures and discontinued procedures that require drivers to have documents signed upon delivery; these protocols have prompted the accelerated implementation of digital tools.

With the pandemic, steep fluctuations in supply and demand create inefficiencies in predicting and planning for loads, leading to extended wait times for truck drivers delivering at warehouses. Long waits further negatively impact carriers, brokers, and shippers. Web-based scheduling systems provide a solution by requiring truckers to schedule a dock appointment. Appointment scheduling also allows warehouse employees to efficiently prepare for loads and especially to prioritize emergency freight.

Digitization generally provides real-time, accurate data for a more efficient matching of supply and demand in facing capacity challenges. The Internet of Things provides valuable data analysis through data integration, visibility, and transparency along the supply chain. Real-time monitoring of goods transport also permits quick resolution of problems, such as bottlenecks, driver shortages, and dock congestion. With more data and strategic modelling, a digital platform provides predictive analyses for better preparation and planning. Digital bills of lading minimize costly errors and increase the speed of information transfer, reconciliation, processing, invoicing, and payment. Ultimately, these optimizations reduce operational costs.

These platforms for virtually connecting supply chain stakeholders have been on the rise during the pandemic and serve as a virtual global directory for accessing data. Industry respondents described collaborative efforts not seen prior to COVID-19 such as end-to-end communication between retail outlets and sourcing establishments, real-time truck parking notifications, and shared notifications of blank sailings, according to which vessels will not stop at ports because of low cargo loads. Another strategy to address the rapid fluctuations of inventory for the logistics companies is slow-steaming: the intentional selection of slower transportation methods to delay the arrival of
non-perishables. Slow-steaming acts as a form of “floating storage” to wait for space in warehouses or to find alternative routes to market.\textsuperscript{28}

Wearables are a potential safety measure for warehouse workers. Wearables include wristbands, goggles, employee badges, ear protection, and boots. These devices can be connected to the Internet of Things and include features for improving safety, such as alerting a worker when they are within six feet of another worker. Another potential safety benefit is tracing contact when an employee finds they have been exposed to (or tests positive for) COVID-19. Currently, there are privacy concerns about such wearables, particularly if they take biometric measurements.\textsuperscript{29}

3.2 Localization to Meet Consumer Demand

Companies are moving manufacturing and distribution centers more locally to better serve customers’ requests for speedy deliveries.\textsuperscript{30} Servicing consumers from larger, centralized facilities requires long shipping distances, and while technology has improved the flow of goods over long distances, such technology may also be used to move manufacturing and distribution closer to consumers. Technology can increase communication and collaboration between localized manufacturing and distribution centers. As an example of the benefits of localization, local pharmaceutical companies can deliver custom compound drugs for in-office or at-home administration speedily and safely. Research from the American Transportation Research Institute (ATRI) presents similar findings: the highest demand for truck drivers during the pandemic has been for those driving less than 100 miles.\textsuperscript{31}

3.3 The Rise of Fourth-Party Logistics (4PLs)

Fourth-party logistics (4PL) companies are the next wave of technological emergence in transportation and supply chain industries (as revealed in an industry partner interview). 4PL enterprises take third-party logistics (3PL) companies further by offering strategic and operational logistics solutions for larger businesses. While a 3PL can offer supply chain management for transportation, warehousing, and distribution, a 4PL extends this management to resources, technology, and infrastructure. By using a 4PL, companies can completely outsource the logistics portion of their business. Digital freight matching or load boards (online marketplaces where multiple truck owner-operators, shippers, and freight brokers can post and search for loads to move) combined with financial technology (fintech) used for mobile payment systems are examples of technological advances that provide businesses with a competitive edge.

3.4 Implications for Middle-Skill Workforce Development: Competencies Identified by Survey Respondents

As the management of robust, accurate data is key to an efficient supply chain, as is ensuring its connectivity, middle-skill employees require a combination of problem-solving, collaboration, communication, and digital workplace skills. Industry and education and training provider respondents identified top workforce development competencies, presented below.
CITT first researched types of middle-skill jobs in transportation and supply chain organizations and found the majority are in operations and maintenance, data management, compliance, front/back office staff, and human resources. The research team then examined the competencies by gathering data from industry association publications and online job postings. This data was compared to results from the Burning Glass Labor Insight analysis and were found to be comparable. (See Appendix 7.) The competencies noted were embedded into two surveys: one for industry partners and the other for education and training partners. The results of the surveys are presented in this section. Data presented in this section may be of particular value to workforce development organizations in their program development initiatives. Some of the data referenced in the text can be found as figures in Appendices 1 and 2.

3.5 Industry Survey Responses

Industry respondents were predominantly from SMEs, where the minimum amount of education required for middle-skill employees was a high school diploma or equivalent (55% of respondents); some high school education (20%); or a Bachelor’s degree (15%) or Associate of Arts degree (5%). The current focus for identified workforce development efforts is placed on middle-skill employees, mid-level management, and entry-level employees. To meet their workforce skills gap, over 90% of respondents are training both incumbents and onboarding new hires. (See Appendix 1.)

3.6 Job Titles Identified by Industry

As part of the survey administered to industry, CITT asked for the current occupational titles of middle-skill workers within those identified job categories. These updated titles, when used in targeted, real-time analytical searches or online job searches, will provide for more accurate data on workplace competencies. The Bureau of Labor Statistics (BLS) is currently revising their Standard Occupational Classification (SOC) system to reflect current occupational titles.
### Table 1. Industry-Identified Front/Back Office Occupation Titles

- Account Manager
- Systems Support
- Business Analyst
- Implementation Manager
- Warehouse/Inventory Supervisors
- Customer Sales
- Product Acquisition
- Customer Service Specialist/supervisor/Rep
- Dispatcher
- Dispatcher
- Tracing Pricing
- Brokerage Agent
- Import Agent
- Warehouse Management Systems (WMS) Manager/Coordinator
- Operations Supervisor/Manager
- Traffic Supervisor
- Warehouse Availability
- Container Availability
- Inventory Control
- Transportation Management Systems (TMS) Customer Care Associates
- Regulatory and Compliance
- Owner
- Logistics Coordinator
- Equipment Coordinator
- Project Coordinator
- Technician
- Administrative Analyst
- Port Captain
- Port Engineer
- Tank Barge Manager
- Health, Safety, Quality, & Environment (HSQE) Specialist
- Human Resources (HR) Manager
- Logistics Coordinator
- Transaction Coordinator
- Dispatcher
- Safety/Maintenance Rep

### Table 2. Industry-Identified Data Management Occupational Titles

- Account Manager
- Systems Support
- Business Analyst
- Implementation Manager
- Underwriters
- Chartered Financial Analyst (CFA)
- Delivery Management
- Financial Analyst
- Sales & Marketing
- Construction Manager
- Planner
- Estimator
- Brokerage Agent
- Import Agent
- Dispatchers
- Traffic/Dispatch Supervisor
- Inventory Analyst
- Information Technology (IT) Analyst
- Availability Clerk
- Load Planners
- Owners
- Dispatch Workflow Planner
- Customer Service Rep/Scheduler
- Fleet Manager and Accounting Clerks
- Planner/Engineer I/II/III
- Commercial Manager
- Petroleum Scheduler
- Logistics Coordinator
- Operations Supervisor/Manager/Analyst
Table 3. Industry-Identified Operations & Maintenance Occupation Titles

- Security
- Estimator
- Superintendent
- General Foreman
- Foreman and Journeyman Wireman
- Maintenance Specialist
- IT Analyst
- IT Administrator
- Project Coordinator
- Fleet Manager and Staff-Dispatcher
- Equipment Coordinator
- Planner/Engineer I/II/III
- Senior Associate
- Principal
- Fleet Engineering Team
- Inside Sales
- Safety/Maintenance Rep/Manager
- Owner

Table 4. Industry-Identified Compliance Reporting Occupation Titles

- Account Manager
- Systems Support
- Business Analyst
- Implementation Manager
- Mechanics
- Delivery and Product Supervisors
- General Manager
- Vice President, Safety and Enterprise Risk
- Compliance Officer
- Brokerage Agent
- Import Agent
- Quality and Compliance Manager/Officer
- Safety/Maintenance/Repair Inspector
- Owner
- Fleet Manager
- Human Resources
- Dispatch Manager
- Logistics Manager
- Safety Security and Environment (SSE) Compliance
- Chief Executive Officer (CEO)
- Chief Technology Officer (CTO)
- Chief Finance Officer (CFO)
- Documentation Manager
- Operations Manager/supervisor
- Transportation Manager

3.7 Industry-Identified Top Critical Employability Skills

The top five industry-identified critical employability skills (sometimes referred to as soft or essential skills) include critical thinking and data-driven problem solving; customer service; communication and interpersonal; adaptability and resilience; and collaboration and teamwork. These skills align with responses received from education and training providers.
Figure 1. Industry-Identified Top Critical Employability Skills

What are the employability skills (professional, engagement, or soft skills) most critical for middle-skill employees at your organization? (Please select all that apply)

Answered: 19   Skipped: 22

- Critical thinking and data-driven problem-solving
- Customer service
- Communication/interpersonal
- Adaptability and resilience
- Collaboration and teamwork
- English language
- Problem solving
- Digital literacy
- English language (writing)
- Innovation
- Leadership
- Math literacy
- Entrepreneurial
- Knowledge of the metric system
- Foreign language
- Global mindset

Critical thinking and data-driven problem-solving
English language literacy (reading and writing)
English language verbal communication
Knowledge of the metric system
Foreign language knowledge
3.8 Industry-Identified Top Critical Digital Literacy Skills

Industry-identified digital literacy skills corroborates with literature we reviewed to show that skills in communicating via email and MS Outlook, Excel and Word are critical. Industry respondents also stated in interviews that using mobile and video conferencing apps, as well as cloud sharing platforms, proved essential with COVID-19 shelter-in-place policies.

Figure 2. Industry-Identified Top Critical Digital Literacy Skills

What are your most critical middle-skill workforce needs relating to digital literacy? Middle-skill workers are those with a high school diploma, but less than a four-year college degree. (Please select all that apply)

<table>
<thead>
<tr>
<th>Skill</th>
<th>Percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>Email</td>
<td>80%</td>
</tr>
<tr>
<td>MS Outlook</td>
<td>70%</td>
</tr>
<tr>
<td>MS Excel</td>
<td>60%</td>
</tr>
<tr>
<td>MS Word</td>
<td>50%</td>
</tr>
<tr>
<td>Mobile Apps</td>
<td>40%</td>
</tr>
<tr>
<td>E-invoice systems</td>
<td>30%</td>
</tr>
<tr>
<td>Cloud computing systems</td>
<td>20%</td>
</tr>
<tr>
<td>MS Teams</td>
<td>10%</td>
</tr>
<tr>
<td>Online sharing platforms</td>
<td>5%</td>
</tr>
<tr>
<td>GPS Tracking</td>
<td>5%</td>
</tr>
<tr>
<td>Other (please specify)</td>
<td>5%</td>
</tr>
<tr>
<td>MS SharePoint</td>
<td>5%</td>
</tr>
<tr>
<td>MS OneDrive</td>
<td>5%</td>
</tr>
<tr>
<td>Robotics Process</td>
<td>5%</td>
</tr>
<tr>
<td>Cloud computing and storage</td>
<td>5%</td>
</tr>
<tr>
<td>Robotics Process Automation</td>
<td>5%</td>
</tr>
</tbody>
</table>
3.9 Industry-Identified Critical Front/Back Office Skills

Front office workers include those who work directly with clients and customers. An example of a supply chain front office worker is a customer service representative, while a back office worker could be an accountant or human resources employee. The difference between front and back office occupations, particularly for SMEs, are blurring with both staff and tasks sometimes overlapping. The most critical skill sets for front/back office workers include MS Excel, Word, Customer Relationship Management (CRM) systems, Word, Transportation Management Systems (TMS), and navigating the regulatory compliance landscape.
Figure 3. Industry-Identified Critical Front/Back Office Skills

What are your most critical middle-skill workforce needs related to front/back office management systems? (Please select all that apply)

- Customer relationship management systems (CRM)
- Transportation management systems
- Supplier relationship management systems
- Warehouse management systems
3.10 Industry-Identified Top Critical Data Management

The top critical data management competencies identified in the survey include skills in forecasting, demand planning/scheduling, automated data collection, asset management, data visualization, inventory and network optimization, and Electronic Data Interchange (EDI). All of these skills enhance data transparency.
Demand planning/scheduling
Inventory and network optimization
Electronic Data Interchange (EDI)
Data and systems security
Internal systems adaptability
3.11 Industry-Identified Top Critical Operations & Maintenance Skills

The most critical middle-skill operations & maintenance competencies include skills in compliance reporting, zero-emissions technology, fueling infrastructure, cybersecurity, use of sensors, and in fleet electrification. Other responses include hand-held radio frequency (RF) guns, Intelligent Transportation Systems (ITS), and Global Positioning System (GPS). These were added as “other” in the survey responses.
Figure 5. Industry-Identified Top Critical Operations & Maintenance Skills

What are your most critical middle-skill Operations & Maintenance workforce needs? (Please select all that apply)

- Compliance reporting
- Zero-emissions technology
- Other (please specify)
- Fueling infrastructure
- Cyber security
- Use of sensors
- Plant electrification
- Motor/Electric knowledge
- Industrial Internet of Things
- Telematics
- Mechatronics (mechanical...)
- 3D printing
- Wearable and mobile...
- Use of drones
- Autonomous vehicle...
- Robotics and Automation
- Automatic Identification
- ADAS: Active Drive Assist...

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Industrial Internet of Things
Mechatronics (Mechanical/electrical/software aptitudes)
Wearable and mobile technology
Autonomous vehicle technology including cargo handling equipment
ADAS: Active Drive Assist Systems
3.12 Industry-Identified Top Critical Agencies for Compliance Reporting and Documentation

The top critical compliance reporting agencies will vary by industry sector. However, the Department of Transportation’s Federal Motor Carrier Safety Administration (FMCSA) and the California Air Resources Board (CARB) were identified as the top two critical agencies for compliance reporting and documentation.
Figure 6. Industry-Identified Top Critical Agencies for Compliance Reporting and Documentation
DOT/FMCSA (Department of Transportation/ Federal Motor Carrier Safety Administration)
CARB (California Air Resources Board)
OSHA (Occupational Safety and Health Administration)
CBP (Customs and Border Protection)
EPA (Environmental Protection Agency)
UIIA (Uniform Intermodal Interchange and Facilities Access Agreement)
FHWA (Federal Highway Administration)
TSA (Transportation Safety Administration)
CHP (California Highway Patrol)
BIT Program (Basic Inception of Terminals)
C-TPAT (Customs-Trade Partnership against Terrorism)
CalEPA (California Environmental Protection Agency)
Participating Government Agency (PGA)
Other environmental regulatory compliance reporting
SWRCB: State Waters Resource Control Board
DTSC: Dept. Of Toxic Substances Control
Other Safety Compliance Reporting
3.13 Industry-Identified Length of Training Program to Develop Critical Training Needs

Nearly half of the industry respondents reported that the ideal length of training program to learn the most critical skills would be less than six months, with 24% responded less than one month. This is critical data when developing workforce development programming, as a Department of Labor Registered Apprenticeship requires a minimum of one year of training and education (referred to as related technical instruction, or RTI). One industry respondent noted one-day hackathons may be an effective strategy for training.

Figure 7. Industry-Identified Length of Training Program to Develop Critical Training Needs

What is the ideal length of program that will adequately prepare your employees to learn the necessary skills for your most critical training needs?

Answered: 17    Skipped: 24

3.14 Industry-Identified Preferred Approaches to Work-Based Learning

Companies responded that hands-on (on- or off-site) learning, online learning, mentorship, job shadowing, and continuing education designs work best for their organizations. Work-based learning should not be equated with unpaid internships. Less than 10% of respondents identified unpaid internships as designs that would work best for their organizations.
Figure 8. Industry-Identified Preferred Approaches to Work-Based Learning

With a spectrum of approaches to work-based learning, what design would work best for your organization? (Please select all that apply)

Answered: 17    Skipped: 24

Hands-on learning, off- or on-site
Continuing education courses
Career exploration opportunities
Customized contract training
Employment Training Panel (ETP)
Summer employment opportunities
Earn-Learn Apprenticeships

3.15 Industry-Identified Employer-Valued Credentials/Certifications for Middle-Skill Employees

Employer-valued credentials and certifications provide information to new hires or incumbents wishing to upskill. Industry respondents provided credentials and certifications that are sought after in their sectors.
Table 5. Industry-identified Employer-Valued Credentials/Certifications for Middle-Skill Employees

- Certified Professional in Supply Management (CPSM)
- Certified Global Business Professional (CGBP)
- Chartered Life Underwriter (CLU)
- Certified Financial Planner (CFP)
- Retirement Income Certified Professional (RICP)
- Chartered Financial Consultant (ChFC)
- Global Logistics Specialist & Global Logistics Professional Program
- General Journeyman
- Fire Life Safety
- Voice Data Video certifications
- Job Specific Certifications
- Licensed Customs Broker
- Certified in Production and Inventory Management (CPIM)
- Senior Professional in Human Resources (SPHR)
- Certified Global Business Professional (CGBP)
- Engineer in Training (EIT)
- Professional Engineer (PE)
- American Institute of Certified Planners (AICP)
- Professional Transportation Planner (PTP)
- Maritime licenses
- Universal Commercial Code

3.16 Education and Training Partner Responses

For education and training providers, CITT surveyed and/or interviewed leadership within workforce development boards, community-based non-profit organizations, community colleges, public transportation agencies, municipal governments, county Career and Technical Education (CTE) organizations, and the California Department of Corrections and Rehabilitation. The majority of respondents’ workforce development efforts focused both on upskilling incumbents and training new hires. Education and training providers identified workforce development competencies through the DACUM (developing a curriculum) process, advisory boards, industry focus groups and surveys, certification testing, job classification reviews, and through Key Performance Indicator (KPI) studies. (See Appendix 2.)

3.17 Employability Skills Most Requested by Employers and Participants

The top five employability skills requested by employers and participants (as reported by education and training providers) were critical thinking and data-driven problem solving; communication
and interpersonal skills; collaboration and teamwork; customer service, adaptability and resilience. These desired skill sets align with industry responses, presented previously.

Figure 9: Employability Skills Most Requested by Employers and Participants

Critical thinking and data-driven problem solving
English language literacy (reading and writing)
Process improvement/ efficiency
English language verbal communications
Foreign language knowledge
3.18 Approaches to Work-Based Learning used for Program Development

Approaches to work-based learning include hands-on training, paid internships, mentorship opportunities, summer employment opportunities, career exploration programs, and customized contract training.

Figure 10: Approaches to Work-Based Learning used for Program Development

What approaches to work-based learning does your organization use? (Please select all that apply)

Answered: 12  Skipped: 11

<table>
<thead>
<tr>
<th>Approach</th>
<th>Percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>Hands-on learning</td>
<td>60%</td>
</tr>
<tr>
<td>Paid internships</td>
<td>50%</td>
</tr>
<tr>
<td>Mentorship opportunities</td>
<td>40%</td>
</tr>
<tr>
<td>Summer employment...</td>
<td>30%</td>
</tr>
<tr>
<td>Career exploration...</td>
<td>25%</td>
</tr>
<tr>
<td>Customized contract...</td>
<td>20%</td>
</tr>
<tr>
<td>Online learning</td>
<td>10%</td>
</tr>
<tr>
<td>Job-Shadowing opportunities</td>
<td>5%</td>
</tr>
<tr>
<td>Employment Training Panel...</td>
<td>0%</td>
</tr>
<tr>
<td>Unpaid internships</td>
<td>0%</td>
</tr>
<tr>
<td>Continuing Education...</td>
<td>0%</td>
</tr>
<tr>
<td>Cooperative Work Experience...</td>
<td>0%</td>
</tr>
<tr>
<td>Earn-Learn Apprenticeships</td>
<td>0%</td>
</tr>
</tbody>
</table>

- Summer employment opportunities
- Career exploration programs
- Customized contract training
- Employment training panel programs (ETP) programs
- Continuing education courses
- Cooperative work experience education (CWE or CWEE)
3.19 Education and Training Partner-Identified Barriers in Identifying and Delivering Effective Training Programs

Barriers to delivering effective training programs include the lack of funding; shortage of training providers; difficulties in identifying training providers; employee preparedness and a lack of technical skills; organized labor opposition; and a lack of equipment or technology needed in instructional settings for certain occupations.

Figure 11: Education and Training Partner-Identified Barriers in Identifying and Delivering Effective Training Programs

What barriers/gaps have you encountered in identifying and delivering effective training programs? (Please select all that apply)

Answered: 11  Skipped: 12

- Lack of funding
- Shortage of training providers
- Identifying training providers
- Employee preparedness
- Organized labor opposition
- Lack of equipment or technology needed in instructional settings for specific occupations
- Lack of stakeholder support
- Shortage of time to develop sustainable programs
- Understanding roles of industry and educational/training partners
3.20 Industry and Education and Training Partner Survey and Interview Takeaways

Some survey and interview respondents reported that workforce development will likely not be prioritized during the pandemic while companies are contracting and trying to remain solvent, but they caution that there is still a strong need to actively collaborate to develop programs. Delays in OJT and assessment due to remote learning will result in setbacks in job placement and lower starting base salaries, which, in turn, will affect a worker’s career trajectory for months, if not years. The following is a brief summary of the findings that can lead to new ways to strategize the development of training programs with SMEs in mind. These strategies will be discussed in Section IV.

3.21 Industry-vetted Content and Curriculum

The overwhelming majority of both education and training providers and industry respondents identified industry as integral to developing competencies, content, and curricula (including work-based learning) through advisory boards and industry associations. Recommendations include providing industry-supported forums and workshops; engaging practitioners in the delivery of content; providing training at industry locations; and using project-based learning. Viewing both industry and students as clients when designing programs and training to local or regional employment needs (the “pull” factor in employment) were cited by respondents as best practices in designing programs.

3.22 Multidisciplinary Competencies Required

Based on industry survey responses, middle-skill workers wear several hats within their organizations. This requires a multidisciplinary approach to training. For example, respondents identified staff responsible for operations and maintenance include dispatchers, inside sales representatives, planners, IT analysts, and security. Similarly, human resources personnel and mechanics, as well as owners and CEOs, often perform compliance responsibilities.

3.23 Technical and Digital Skills Needed

Industry survey and interview respondents identified basic digital skills such as email, MS Outlook, Word, Excel, and proficiency in sharing platforms such as Google Docs and Zoom as critical for middle-skill workers. Projections for the next three years include the identification of critical skill-sets in machine learning, data science and analytics, project management and applications, systems management and integration, demand planning, forecasting, mechanical computer-based diagnostics, transportation and safety, maintenance and operations of material handling equipment, and compliance reporting. Other competencies identified relate to the operation and maintenance of electric and autonomous vehicles.
3.24 Employability Skills or Essential Skills Identified

Survey and interview respondents reported critical thinking and data-driven problem solving, communication, collaborative/teamwork, customer service skills, and the ability to show adaptability and resilience as the most critical employability skills needed in the workplace. Industry and education and training partners identified similar sets of skills.

3.25 Difficulty in Identifying Qualified Instructors

Several respondents indicated that one of the top barriers to program development is identifying qualified instructors to teach the courses. Concerns include instructors with outdated skillsets; industry subject matter experts without instructional skills; and insurance requirements mandated for vendors and instructors working on some college campuses. The majority of industry respondents reported that in-house instruction and industry and trade associations provided the immediate training for employees.

3.26 Other Barriers to Program Development

Besides finding qualified instructors, respondents cited the lack of institutional support and prioritization, difficulties obtaining equipment, labor organization opposition, and the lack of effective collaborative partnerships between industry and education and training providers as barriers. Access to funding was also reported as a barrier.

3.27 Wraparound or Support Services for Participants

Support services (referred to as “wraparound services) are critical for participants to complete programs and gain the workforce competencies required. These services include access to career pathway counseling, transportation vouchers and subsidies, Temporary Assistance for Needy Families (TANF), childcare services, and adult literacy programs, among others. (See Appendix 2.)

3.28 Funding of Programs

The majority of industry respondents indicated that they self-fund their workforce training. Education and training providers use a variety of private- and public-sector funding methods including fee-based, contract, Workforce Innovation & Opportunity Act (WIOA), Perkins, Employment Training Panel (ETP), Governor’s, federal and Strong Workforce grants, apportionment, philanthropy, consultant monies, and sponsorships. Responses also included developing programs on a volunteer basis. Lack of funding to subsidize the training for entry-level workers and develop and revise mid-level training were cited as barriers to program development.

3.29 Delivery Models Preferred

Survey respondents reported hands-on, OJT programming, online learning, and mentorship as the most preferred forms of training within their organizations. Most respondents also favored short-
term programming of less than six months of training, and some preferred less than one month. An industry partner also suggested one-day hackathons as an instructional design.

3.30 Low Levels of AR/VR Training Platforms

Both industry and education and training partners reported very low, if any instruction using AR and VR platforms. With the constraints of both remote learning and social distancing, AR and VR will be a necessary platform for the hands-on, OJT portion of instruction.

3.31 Outreach and Marketing of Essential Transportation and Supply Chain Occupations

With the COVID-19 pandemic, essential supply chain and transportation workers are no longer invisible to the public. Through this project’s surveys and interviews, respondents discussed the potential for career advancement in these sectors and the need to publicize and market these career paths.

IV. Policy/Practice Recommendations

This section presents strategies for designing instructional content and delivery for SMEs based on the findings above, together with current trends in workforce education. It begins with a discussion of the need for upskilling amid labor market changes brought on by COVID-19. Strategies to design workforce education programs will follow, with new paradigms of industry-requested skill sets. A first-level manager is highlighted as an example of an “opportunity occupation” that provides sustainable wages yet does not require a university degree. The Federal Reserve Bank has coined the term “opportunity occupation” to highlight these jobs that pay above the national annual median wage (adjusted by region) and have broader accessibility. The section ends with workforce development strategies for institutes of higher education (IHEs).

4.1 The Necessity for Upskilling

Understanding the outcome of the Great Recession provides recommendations for potential interventions to mitigate COVID-19 disruptions: decisions can be driven by analyzing data from previous economic downturns. Research on the effects of the 2007–2009 recession suggests that companies should retain employees to protect intangible capital including human capital, organizational knowledge, customer bases, and the supply chain, which all take years to establish. Moreover, laying off employees leads to a 10% reduction of income throughout the employee’s lifetime beginning from career derailment, where employees have to work their way up the ladder to earn their previous income. With human capital representing the largest share of company assets, the “buy, not build” strategy of hiring new talent over training incumbents may not be sustainable:
supply chain companies are in competition with a multitude of industries for the cloud computing and cybersecurity skills that are highly in demand.\textsuperscript{35}

The U.S. has lagged far behind developed countries in investment in workforce training. MIT-based labor economist David Autor advocates for a “Marshall Plan” to mobilize workforce development efforts in the U.S.\textsuperscript{36} According to the Organization for Economic Cooperation and Development (OECD).

The United States spends less than other nations on government employment, training, and other labor services. As a percentage of economic activity, Canada spends three times as much, Germany about six times more, and Scandinavian countries up to more than twelve times as much.\textsuperscript{37}

Historically, many federal and state apprenticeship workforce investment programs have focused on the construction trades. A concerted focus on digital skills building is required, as infrastructure is heavily reliant on the digital realm. Of the ten highest in-demand jobs needed in a “COVID-19 economy,” at least half can be classified as middle-skill transportation and supply chain occupations: IT Support/Help Desk; Sales Representative; Customer Service Specialist; Digital Marketing Specialist; and Project Manager.\textsuperscript{38}

As presented earlier in this report, half of all transportation and storage sector workers, including those in supervisory, first-level management roles, have low levels of digital literacy. SME company employees have lower levels of digital literacy than employees in larger corporations. Criteria used for measuring baseline digital skills include prior computer use, ability to use computer-based assessments, and ability to perform basic tasks such as using a mouse or highlighting text.\textsuperscript{39} This lack of digital skills among front-line workers and their supervisors has long-term consequences for both the economic competitiveness of companies and workers’ ability to grow professionally and remain relevant in the workplace.

4.2 Package New and Comprehensive Workforce Education Programming

The MIT Open Learning Workforce Education Program recommends a toolkit for effectively upskilling workers that includes new technology, education and training delivery methods, credentials, and tracking methods. Effective andragogy (that is, the provision of adult education) now involves online delivery models such as Khan Academy and Duolingo that provide short bursts of instruction followed by practice exercises, using a learning-by-doing strategy.\textsuperscript{40} An industry survey respondent suggested workforce training can be fast-moving, using one-day hackathons and gamification where highly coveted teamwork, collaboration, and communication skills are embedded in the learning. Another survey respondent recommended the practice of “chunking” coursework to be completed within a compressed amount of time so that students can start gainful employment sooner. In many cases, workforce development programs, including highly standardized apprenticeships, will be shortened by using competency-based and adaptive assessments for prior learning. Metrics will be based on hiring outcomes jointly developed between industry and government agencies rather than on numbers of participants.\textsuperscript{41}
According to the MIT Workforce Education Program, these new assessment models—rather than a reliance on academic degrees—democratize the education and training process by delivering a “blockchain” in credentialing with transparency and strong cryptography. These assessment models are competency-based: assessment relies on skills rather than on educational level. By eliminating the need for a bachelor’s degree in a job posting (in cases where a four-year college degree is not required), doors are open to qualified applicants who have the required skill sets, but perhaps not a college degree.

These tracked credentials can be portable within and between sectors: foundational skills in project management, compliance documentation, human resource management, and data management, for example, can be used throughout the supply chain as well as in other industry sectors. The owner therefore potentially holds highly marketable skillsets. The credentials can also be cohesive and stackable. One set of skills can build atop others. Skills are standardized and recognized by different academic and training institutions as well as industry associations.

Instructional technologies include the immersive learning environments of augmented and virtual reality (AR and VR), platforms which are extensions of military flight simulation training used starting in 1934. Technicians at Caterpillar and Mercedes Benz now use AR for mechanical diagnostics of trucks for object recognition and maintenance information. AR no longer requires expensive equipment such as headsets; Android and iOS smartphones can be used to teach aspects of truck repair showing procedures and providing text or audio directions. Using smartphone AR to assist instructors in teaching diagnostics may provide avenues to recruit and retain highly needed alternative fuels vehicle technicians while simultaneously addressing the persistent shortage of qualified technicians. Instructors can concentrate on dialogue and problem-solving with students. Rote learning aspects can be accomplished with AR and VR.

An example of an institute for higher education that is focusing on AR/VR in instruction is Clemson University Center for Workforce Development, a National Science Foundation (NSF) Advanced Technology Education (ATE) program that develops training in manufacturing and is certified through the Manufacturing Skills Standards Council (MSSC). These modules do not supplant instructors but allow for curricular integration into learning management systems such as BlackBoard and Canvas, making them widely accessible throughout post-secondary institutions.

4.3 Cross-Train Workers and Explore Skill-Adjacent Jobs

Some tactical innovations to building workforce capacity comes from Singapore, a nation that has been a leader in creating targeted supply chain education and training programs focusing on skill-sets needed in the Fourth Industrial Revolution. To address the rapid internationalization and adoption of digitization in the wholesale trade industry, Singapore’s National Trades Union Council (NTUC) launched a Skills Framework that provides information on industry, career pathways, and training programs that benefit workers, employers, and training providers. NTUC promotes the development of adjacent skillsets that can transition workers from jobs that will soon be redundant to those that are in high demand. This model is presented here because it demonstrates
how job-related skillsets can be expanded to become high-demand, without the need to develop wholly new career pathways or workforce development programs.

An incumbent in procurement or sales, for example, may find more job opportunities if armed with competencies in inventory analysis, risk analysis, and compliance. Workforce training could be embedded into training by contextualizing job tasks based on these sector-specific technical skills combined with the essential skills of problem solving, transdisciplinary thinking, and the capacity to embrace lifelong learning.

Following this NTUC model, to create resilience within an organization, employees require cross-training to develop a wide range of competencies to pivot or flex between tasks. An industry survey and interview respondent stated that workers need the capacity to articulate and self-identify what skillsets they need to develop within an organization, without an external or top-down process. Coveted workers would exercise autonomy—the ability to independently and intelligently make decisions to upskill and improve processes. The tasks of some front/back office workers are being rapidly automated, but the human-facing side of transactions can be further honed and refined through targeted workforce training. Industry partners in software development discussed the need for middle-skill employees such as customer success/service representatives (CSRs) and account managers to effectively articulate the user experience to engineers designing software. These front/back office employees, in addition to possessing customer/client-facing communication skills, would also need a functional level of understanding of how business systems and tools such as Excel, Flatfile databases, and Electronic Data Interchange (EDI) software integrate. Having these skills will allow the worker to seamlessly navigate between the client, project manager, and engineer. This is an example of both cross-training and expanding skillsets to create a new category of worker who is relevant during the Fourth Industrial Revolution.

4.4 Develop the Capacity of First-Level Managers

Satisfaction levels of supply chain management professionals are high, according to the latest CSCMP reports. In terms of compensation, for the middle-skill supply chain manager, national average annual salaries include $70,859 for employees with a high school diploma; $87,518 for employees with a two-year college degree; and $100,711 for employees with some college education at a four-year university.46

First-level managers present a gateway to moving into higher-paying management positions without a college education. There is a workforce development gap in education and training for workers gaining entry to and succeeding at first-level management positions.47 This gap can be addressed through short-term programming as well as longer apprenticeship programs that focus on project management, data analysis, regulatory compliance, and digital skillsets.

First-level managers supervise front-line or first-line workers and are responsible for implementing strategies from top- and mid-level managers. From industry interviews, the research team learned that first-level managers need to be IT-fluent, strong in operations and communications, and proficient in management. Throughout the managerial levels in the supply chain, industry leaders
have identified the need for emotional intelligence and the ability to embrace a culture of continuous improvement while new bodies of knowledge continually emerge.48

4.5 Develop New Apprenticeship and Workforce Development Models

COVID-19 has forced businesses to go lean, accelerating the trend toward shorter, competency-based programming. Institutes of higher education (IHEs) can serve as intermediaries in workforce education, researching and collaborating with industry to find the competencies required, while connecting public workforce agencies, labor, and training providers to students.

Two workforce education programs described below provide examples of initiatives that align with these trends, including a short-term certificate program and a Registered Apprenticeship, both in the transportation and supply chain industry sectors and both focused on building digital skills. In partnership with the California Energy Commission (CEC) and the Governor’s Office of Business and Economic Development (GO-Biz), CITT developed a Sustainable Freight Foundations Certificate for high-demand mid-level freight managers covering regulatory and legal compliance, freight systems, infrastructure and energy ecosystems, data and metrics, and digital skills building. This freight program may be embedded as part of a larger Registered Apprenticeship in partnership with the American Association of Port Authorities (AAPA) through a Department of Labor Employment and Training Administration (DOLETA) Scaling Apprenticeships through Sector-based Strategies grant.

For the CEC and GO-Biz Sustainable Freight Foundations Certificate, CITT closely aligned the curricula with industry-identified competencies; hired subject matter expert instructors with both industry and governmental experience; and delivered the program 100% online starting in July 2020. This certificate program is short-term at a duration of four months (including 20 instructor contact hours), following industry and workforce development trends. The final assignment is a collaborative, hands-on capstone project that will use digital skills, note key performance indicators (KPIs) from industry, and mirror OJT. Participants receive continuing educational units and/or digital badges upon completion.

Applicants included private and public sector organizations working in goods movement such as freight practitioners (facilities, fleet, and operations managers, customer service representatives, planners) as well as planners working in the policy realm. Possibilities to replicate this program include the California Workforce Development Board’s Employer Training Panel (ETP) programming, customized programming through continuing education programs at universities, and embedding the program in university degree programs and in professional development programs.

The DOLETA AAPA’s Secure National Ports & Supply Chain (SNaPS) will build and expand apprenticeship programs that will upgrade and expand the workforce for port members and related Transportation, Distribution, and Logistics (TDL) supply chain partners. SNaPs will create new pathways and build on existing apprenticeship programs in transportation, industrial and auto mechanics, shipbuilding and repair, and pathways involving advanced manufacturing, cybersecurity, and IT. Middle-skill occupations targeted include computer support specialist or technician;
mechatronics engineer; and those involved with advanced manufacturing or a skilled trade. Most of the grant funding will help defray the cost for related technical instruction (RTI), OJT, and equipment. Apprentices will receive industry certification and credentialing. CITT will provide RTI (which may include the Sustainable Freight Foundations Certificate) with curricula aligned with CITT’s Global Logistics Professional Designation Program.

4.6 The Role of Institutes of Higher Education (IHEs) in the Future of Work

The pandemic has swiftly upended workforce education, including the bodies of knowledge required for work; how we learn, teach, and assess remotely; and how we deliver instruction using new technology. Strategies to effectively teach require a reimagining of education to be customizable, personalized, and easily accessible. Viewing education with a terminus (for example, a bachelor’s degree or a set of certifications) is tantamount to ensuring its obsolescence.

Prior to the pandemic, the Governor’s bipartisan Little Hoover Commission outlined the roles state universities should prioritize in developing workforce education to address the rapid adoption of artificial intelligence (AI); upskill current and future workers in disciplines using AI; ensure skill assessment tools, education and training methods match future workforce needs; align the “scope, nature, and pace of employment changes” to industry needs; collaborate with workforce representatives, including labor; examine apprenticeships and other OJT training that will transition workers to “new and changed” workplaces; and research ethics in the development and the use of AI.49 Similarly, the MIT Workforce Education Project identifies universities’ role in workforce education as one of scaling innovation and serving as an intermediary between stakeholders. Universities have the capacity to research emerging learning science (how we learn) and develop new teaching designs and methods with advanced tools such as AR/VR and Geographic Information Systems. Universities can work toward strengthening the digital infrastructure and delivery models to increase access while emphasizing lifelong workforce education, as recent research shows no generational differences in workplace learning capacity.50

Transportation and supply chain businesses now rely heavily on data and dashboards for connectivity and access to business intelligence. Universities can develop research and instruction on skill-sets needed for data analysis and project management, including the critical capacity to manage with agility and responsiveness. These programs can be offered to incumbents and potential new entrants, as well to traditional students. As state universities prepare a majority of our teachers, a new form of instructor is now in demand, that of a Chief Learning Officer (CLO)—a sign of the importance of professional development and continual workforce education within organizations.51 Universities can take a leading role in developing this emerging profession.

In *A World Without Work: Technology, Automation, and How We should Respond*, labor economist David Susskind describes how human capital—the skills and talents people invest in themselves—can address economic inequality.52 Industry and education and training providers can now create content and delivery models never previously practiced in workforce education. The experimental nature of this task allows all stakeholders to be open to innovative and unconventional methods.
and strategies. More importantly, it presents a platform to examine and act on the larger issues of how stakeholders invest in the development of human capital, which may be one of the many first steps to address workforce education and its critical value in developing equity.

V. Review of Sources

With COVID-19, organizations had to rapidly change workplace processes. Relevant research sources included industry association and government publications that address the latest impacts. Data pertaining to the pandemic were difficult to access during this research process. However, industry associations such as the American Transportation Research Institute (ATRI) provided timely quantitative data on how fleets were adjusting to COVID-19 disruptions. Industry also published articles for supply chain and transportation companies to understand how digitization became even more crucial to data management and transparency with the pandemic. These articles are summarized below.

5.1 Industry Publications

5.1.1 COVID-19 Impacts on the Trucking Industry

The American Transportation Research Institute (ATRI) created a truck activity index from its truck GPS dataset. The data shows an initial spike in truck activity correlating with the high consumer demand for non-perishable food, paper products, and medical supplies. Importantly, these fluctuations were seen in with contracted freight which stays fairly stable throughout the year, excepting holidays. This surge was followed by an 8.3–10+% decline in trucking operations in April, resulting from the impacts of stay-at-home orders in the states analyzed. Changes in freight levels were based on commodity hauled, truck industry sector, and fleet size.

Further findings from ATRI show a reduction in long-haul trips but a 100% increase in local trips under 100 miles. Smaller fleets were more likely to report much lower freight volumes than larger fleets. These findings highlight a need for strategic modelling, as some fleets are dealing with excess delivery capacity and others are facing a shortage.

How the Current Pandemic Is Accelerating Supply Chain Digitization

Big data and logistics technology have become critical as supply chain systems experience immense pressure. The supply chain technology available today has enabled companies to continue operating despite the rapidly changing environment. Rich data, real-time updates, and paperless processing are especially critical for business to adopt in order to remain competitive. One tool to gather data is RFID tags, which “only need to be in the proximity of a sensor to relay data” in
order to locate goods; they have the capability to replace barcodes which require physical scanning. Roughly 52% of firms already utilize RFIDs and 34% plan to implement them in their practice. Once data has been collected, metrics can be visually organized into a dashboard.

The unpredictability of supply chains as a result of the pandemic is causing many businesses to implement fast-tracking technology. Accurate inventory data is critical to fulfill volatile demand. Businesses also face the challenge of closed borders and transport restrictions, making it a competitive advantage to know exactly where shipments are to manage inventory storage. Having the right technology allows businesses to gather data on their inventory and create management strategies. Those with integrated supply chain technologies will be able to survive the pandemic because of their ability to make agile, data-driven decisions.

5.1.2 COVID-19: Managing Supply Chain Risk and Disruption

As COVID-19 creates supply chain disruptions, companies that operate with impacted countries should:

- Inform and educate employees of COVID-19 symptoms and prevention
- Incorporate IT systems to support work from home environments
- Emphasize collaboration with tier 1 suppliers
- Increase visibility and transparency with suppliers
- Diversify the supply chain by obtaining a secondary supplier of products

The following technologies are tools businesses can integrate to enhance their supply chains:

- Internet of Things (IoT)
- Cloud Computing
- 5G
- Artificial Intelligence
- 3D Printing
- Robotics

Embracing the Digital Mindset

A shortage of talent has constantly been a challenge in supply chain. As supply chains integrate technology, finding talent that understands the technology is becoming even more difficult. A survey conducted by Deloitte found that 20% of supply chain leaders believe the digital supply chain is currently predominant, while 80% expect it to become predominant in the coming five years. Digitizing supply chains will allow for data to be collected from the Internet of Things (IoT) and sensors. Data can help businesses make informed decisions regarding operations and develop
insights utilizing advanced analytics; however, most companies lack the ability to organize, integrate, and capture data from multiple sources. Even still, the increasing use of technology in supply chains attracts millennials, who are natives to the IoT, to enter the workforce, which is a step toward bridging the digital gap. The following are projected desired skills for the next five years, ranked in descending order:\textsuperscript{59}

- Project Management/Leadership
- Strategic/Problem-Solving Skills/Critical Thinking
- Supply Chain Management (e.g., degrees/certification programs)
- Analytics, Modeling, and Visualization
- Process Improvement/Lean/Six Sigma
- General Business Acumen and Cross-Functional Knowledge
- Change Management
- Systems Implementation
- Global Experience and Cultural Diversity

\textit{How Supply Chain Digitization Benefits Intermodal Marketing Companies (IMCs) and Trucking Drayage}

IMCs and drayage logistics can benefit from digitization for the following reasons:

1. Companies can obtain accurate information regarding client demand, truck capacity, and truck driver status. The ability to measure demand will afford IMCs and truckers the ability to efficiently supply services.

2. Collecting data on current market behaviors leads to the ability to forecast future demand; forecasting informs companies of potential demand, allowing them to prepare and provide enhanced services. Artificial intelligence logistics modeling and machine learning can be used to identify trends and forecast demand.

3. GPS and Internet of Things (IoT) devices can efficiently identify the real-time location of assets and shipments. Knowing where shipments are located facilitates security, safety, and flow of goods during transit. Drayage logistics may note the benefits of real-time localization such as lower costs and effective asset utilization.
4. Digitization can provide drayage providers better schedules for arrivals, pickups, and deliveries. This will help drivers maximize their time engaging in productive deliveries and limit idle time spent waiting for goods or loading.

5. Digitization and the incorporation of financial technology allow for faster processing, invoicing, and payment.

In conclusion, the implementation of technology maximizes productivity and efficiency, allowing companies to have a competitive advantage and set competitive prices.\(^{60}\)

*Microsoft Launches Initiatives to help 25 Million People Worldwide Acquire the Digital Skills Needed in a COVID-19 Economy*

Middle skill transportation and supply chain jobs increasingly rely on digital skills. Examples of high-demand transportation and supply chain occupations include IT Support/Help Desk, Sales Representative, Customer Service Specialist, Digital Marketing Specialist, and Project Manager. Microsoft identified these occupations, among others, as targeted occupations for training to address the digital skills gap. There has been an increase in demand for digital skills with the COVID-19 economy. However, between 1996 and 2008, employer investment in training decreased, which may have contributed toward the digital divide experienced today. Microsoft is helping bridge the digital divide experienced among unemployed individuals, low income earners, women, and underrepresented minorities. To address the shortage of digital skills, Microsoft will:

- Use data to identify in-demand jobs and respective skills
- Provide free access to courses to develop digital skills
- Provide low cost certificates and free job-seeking tools to those who develop skills

While many countries face unemployment challenges during the pandemic, Microsoft forecasts the unemployment rate to increase an additional 15% in the United States. Latinx populations have experienced higher rates of unemployment relative to African–Americans and Whites; additionally, women have experienced higher rates of unemployment relative to men.\(^{61}\) This Microsoft initiative provides an example of online workforce development programming that can be accessible provided the participant has internet connectivity. It also serves as a valuable resource for workforce development organizations in developing competencies required in the COVID-19 economy.

*Logistics Providers Weigh Workforce Reductions Amid Drop in Trade*

As logistics companies consider dismissing employees due to economic slowdown caused by the COVID-19 pandemic, the wellbeing of the company will depend on the diversity of their business portfolio. For example, a 3PL focusing on transporting automobiles will be more impacted than a
3PL working in the health care industry. Lance Malesh, chief commercial officer of BDP International, says companies will need to consider “layoffs, furloughs, salary reductions and suspension of nonessential programs” in order to remain competitive. Unfortunately, small customs brokers and forwarders will be the most impacted, and one of four small business will close permanently according to a U.S. Chamber of Commerce and MetLife survey conducted March 25–28. Although relief was offered through the congressional CARES Act, it may not be sufficient to cover financial costs.

Information technology and human capital are two key components that can determine the success of a company, making it difficult for companies to decide who to lay off. Maintaining a balance between providing excellent customer service and laying people off is a difficult trade-off companies face as they strive to remain competitive in the market.62

Transforming IT Training Programs into Successful Career On-Ramps

The U.S. Bureau of Labor Statistics projected the IT market would be adding 546,200 new jobs between 2018 and 2028. This growth stems not only from IT companies entering the market, but also from the integration of IT among industries such as supply chain, health, finance, and so on. A study conducted by Burning Glass and Oracle Academy discovered that 90% of IT jobs were not within the IT industry. While there are some IT occupations that require a postsecondary degree, career pathways such as programming, IT support, and cybersecurity do not require a postsecondary degree.

As a result of the growing demand for IT workers, a wide range of training programs have emerged. Training programs come in the form of community college certificates, boot camp programs, and short-term training programs. Short-term training programs offered by community-based organizations are the most popular because they are agile and offer many entry ramps that are tailored to an individual’s skills and goals. Although there are many training programs offered, people of color, women, and members of other groups not represented in the IT industry face barriers to entry; it is critical that such barriers are addressed in order for industries to continue evolving and to ensure that opportunities for growth are available for all job-seekers. Barriers to entry often arise due to training program prerequisites such as a high school diploma or unpaid pre-work. IT training programs only prepare individuals for entry-level positions while failing to prepare their students for advancement. Career exploration is critical to establishing an awareness of opportunities that may lead to career advancement. Training programs can be enhanced by the following methods:

• Prepare students for advancement beyond entry level
• Improve coordination with employers and encourage workplace-based training
• Increase wraparound services for program participants
• Ensure training programs incorporate more “on ramps” for recruitment
• Communicate with industry to identify IT career advancement needs

Employers hold the responsibility to communicate with training program coordinators to ensure that the courses will accurately train job-seekers to be successful upon entering the IT industry. Incorporating best practices and encouraging collaboration will lead to improved training programs and a more diverse labor market. This is critical to create and maintain racial and social equity. A 2017 IT study found that 40% of individuals left the industry due to mistreatment from employers, while women and people of color experienced being stereotyped.63

Industry publications provide timely, up-to-date, and relevant perspectives on workforce competencies that can be used by practitioners to create workforce programs that reflect the immediate needs of industry. Government reports and publications can also address the immediate needs of industries impacted by COVID-19, as presented below with documents from the Department of Transportation’s Federal Motor Carrier Safety Administration (FMCSA).

5.2. Government Publications

5.2.1 FMCSA Waivers

On March 24, 2020, the Federal Motor Carrier Safety Administration (FMCSA) granted relief to drivers whose CDLs (or CLPs) and medical cards have expired or will expire by waiving renewal requirements until June 30, 2020.64,65 This waiver requires that drivers had a valid CDL (or CLP) and medical card as of February 29, 2020. Another waiver, issued on March 28, 2020, lifts “the requirement that a CLP holder be accompanied by a CDL holder, with the proper CDL class and endorsements, seated in the front seat of the vehicle while the CLP holder operates a CMV on public roads or highways.”66 Further, “a State may elect to administer a driving skills test to any non-domiciled CDL applicant, regardless of where the applicant received driver training.”67

On April 9, 2020, the FMCSA issued a formal waiver of requirements set forth in 49 CFR 384.228(b)-(c) to allow “third party CDL test examiners previously authorized by the State to administer the CDL skills test to also administer the CDL knowledge test without completing a CDL knowledge test training course.”68 This waiver is in response to state driver licensing agency (SDLA) closure and diminished capacity, which affect their ability to administer CDL knowledge tests.69

FMCSA is further allowing CDL skills tests to be administered without an examiner physically present in the cab. A guide issued April 13, 2020, states that SDLAs may submit plans to administer skills tests remotely in accordance with AAMVA’s 2005 CDL Test System Model CDL Manual (AAMVA Model) to FMCSA for approval. Such plans may include observation from a second vehicle with either two employees or with an examiner and technology for recording that may be reviewed and deleted later.

FMCSA informed SDLAs on April 17, 2020 that they will not be penalized for failing to report driver violations, convictions, and disqualifications within the required ten-day period. This
change is in effect until June 30. Because SDLAs are not required to report disqualification or conviction within 10 days, carriers could be using out-of-date information on the driver’s motor vehicle record during the screening process. This leaves carriers relying on drivers’ self-reports and otherwise at risk of using disqualified drivers.

5.2.2 Entry-Level Driving Requirements

Commercial Driver License (CDL) schools were required to enforce new entry-level driving requirements demanded by FMSCA on February 7, 2020. The following criteria were implemented:

- Minimum standard for CDL schools will be set at a federal level, rather than state-by-state
- Schools are required to report hours spent behind the wheel to the Department of Transportation (DOT)
- While some states require instructors to be registered, instructors do not have to be registered with the DOT. Schools are able to self-certify drivers
- Instructor qualifications require a minimum of two years of experience, a clean MVR record, and a medical certification for classroom, on-road, and private range instruction
- The DOT requires 31 theory topics, as opposed to the previous four. In addition, 19 behind-the-wheel skills were mandated.
Appendix 1. Industry Survey Results

CITT developed a survey to research industry trends in addressing workforce development needs based on the intersection of IT and operations. Competencies researched and surveyed include compliance reporting, data management, digital literacy, employability skills, front/back office skills, and operations maintenance. Workforce training program design questions were also included. In some cases, the results are presented in text in the body of the paper but without the figures. These figures are presented below.

Figure 12. Number of Employees

How many people are employed at your organization?

Answered: 31  Skipped: 10
Table 6. Industry-Identified Anticipated Skills Gap for the Next Three Years

- Working in a paperless environment
- Adapting to new and emerging technology
- Systems Integration
- Automated Labor Reporting
- Warehouse Systems Management
- Transportation and Safety
- Electric Vehicles
- Autonomous Vehicles
- Machine Learning
- Data Science
- QuickBooks
What is your industry sector? (Please select all that apply)

Answered: 24  Skipped: 17

- Trucking
- Distribution and Warehouse
- Third party logistics (3PL)
- Air Cargo
- Non-Vessel Operating Common Carrier (NVOCC)
- Customs Broker
- Government Agency
- Ocean Carrier
- Labor
- Drayage
- Freight Forwarder
- Manufacturing
- Rail
- Terminal Operator
- Ports
- Automotive
- Legal
- Transportation/Supply Chain Talent Recruiter

Distribution and Warehousing
Non-Vessel Operating Common Carrier (NVOCC)
Transportation/Supply Chain Talent Recruiter
Figure 14. Primary Focus Workforce Development Efforts

Who is the primary focus of your current workforce development efforts?

Answered: 18  Skipped: 23

Figure 15. Minimum level of Education Required for Middle-Skill Employees

What is the minimum level of education required for middle-skill employees at your organization?

Answered: 18  Skipped: 23
Figure 16. Bridging the Skills Gap Strategy

To meet this skills gap, will your organization hire new talent or upskill incumbents, or both?

Answered: 18  Skipped: 23

Figure 17. Industry-identified Workforce Development Education and Training Partners

If your organization has workforce development partners, what organizations do you partner with? (Please select all that apply)

Answered: 17  Skipped: 24
Figure 18. Workforce Development Delivery

How does your organization deliver workforce development programming? (Please select all that apply)

Answered: 17  Skipped: 24

- In-house staff
- Industry/Trade Association
- Conference attendance
- Off-site vendors
- Continuing Education
- Contract training
- Community colleges
- Labor organizations
- Universities
- K12 Districts
- Adult Education

Industry/Trade Association training events
Figure 19. Online Instruction

Do your company’s training programs involve online courses?
Answered: 17  Skipped: 24

Figure 20. Use of Augmented or Virtual Reality in Instruction

Do your company’s training programs involve the use of virtual reality (VR), augmented reality (AR), or both?
Answered: 17  Skipped: 24
Identifying training providers
Shortage of training providers with needed skills
Lack of collaborative partnerships
Organized labor opposition
Employee continuing their training and education
Technical assessments/competency-based assessments
Career advancement of participants
Program completion figures
Table 7. Industry-identified Funding of Workforce Development Efforts

- Internally funded
- Surplus
- Joint labor and management funding
- No process in place
- Internal training
- Self-funded
- Budgeting, Capital Expenditures (CapEx)
- R&D opportunities, training, conferences, mentor program
- Company pays
- HR budget
- Venture capital and revenue growth
- Company’s general fund
Appendix 2: Education and Training Partner Survey

Monkey Results

CITT developed a survey for education and training providers to gather input on program design, content, assessment, and barriers to development and implementation. Some of the figures below were not included in the body of the paper because the data was presented in textual form.

Figure 22: Type of Organization

Which of the following best describes your organization? (Please select all that apply)

Answered: 7  Skipped: 16

- Community College
- University
- State Workforce...
- Local Workforce...
- Non-Profit/Community-based...
- Private technical...
- K12 district/school
- Adult Education
- Labor organization

State workforce development board/investment board
Local workforce development/investment board
Non-Profit/Community-based organization
Private technical training institution
If your organization has partnered with these sectors, what role do these industry partners play? (Please select all that apply)

- Developing custom training programs
- As contributors to program content
- Developing professional development for educators
- Providing work-based learning opportunities for students
- As participants of job fairs
- Developing Employment Training Panel (ETP) programs
- Identifying and providing instructors
- As contributors of equipment/technology
Figure 24: Upskilling Incumbents Versus New Hires

Do your workforce development efforts focus on upskilling incumbents, new hires, or both?

Answered: 12  Skipped: 11

Table 8. How are Workforce Development Efforts Funded?

- Fee-based
- Contract
- Workforce Innovation & Opportunity Act (WIOA)
- Perkins
- Employment Training Panel (ETP)
- Governor’s grants
- Federal grants
- Volunteer
- Strong Workforce grants
- Apportionment
- Philanthropy
- Consultant Monies
- Tax-base
- Sponsorships
Figure 25: Industry Demand for Training Programs Within the Past Two Years

Within the past 2 years, have industry requests to develop training programs in the transportation and supply chain sectors increased or decreased?

Answered: 12  Skipped: 11

- Increased
- Decreased
- Stayed the same
- Unsure

Table 9. How do you Identify Workforce Development Competencies?

- DACUM (developing a curriculum)
- Skill-based and written competency exams
- Advisory boards, industry demands, Labor Bureau statistics
- Assessment
- Trade advisory
- Through advisers
- Industry-led regional advisories, Key Performance Indicator studies, DACUM, primary research
- Subject evaluations, certification testing
- DACUM and job classification reviews.
- Industry focus groups and partnerships
- Align with industry demands
- Industry surveys
Does your organization’s training programs involve the use of virtual reality (VR), augmented reality (AR), or both?

Answered: 11   Skipped: 12
Figure 27: Education and Training Partner-Identified Supportive/Wraparound Services Provided

What supportive/wraparound services does your organization provide to participants?

Answered: 12  Skipped: 11

- Employability skills training
- Career pathways...
- Math and language...
- Access to transportation...
- Job search counseling
- Job placement support
- High School diploma or GED
- Other (please specify)
- Child care
- Tuition reimbursement
- Book subsidies
- Two-generation engagement strategies

- Career pathways counseling
- Math and Language literacy courses
- Access to transportation/transportation subsidies
- Two-generation engagement strategies
Table 10. Education and Training Partner-Identified Supportive/Wraparound Services Requested, but not Provided (added by respondents as “other”)

- Off-the-shelf computer training
- Computer-based training
- Mental health services (referrals)
- Job development
- Job placement
- Tuition reimbursement
- Transportation

Table 11. Workforce Skills Most Requested by Employers and Participants

<table>
<thead>
<tr>
<th>Technical Skills</th>
<th>Employability Skills</th>
<th>Basic Skills</th>
</tr>
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<tbody>
<tr>
<td>- Spreadsheets, analytics, project management, forecasting</td>
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<tr>
<td>- Mechanical computer-based diagnostics</td>
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<td></td>
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<tr>
<td>- Skillsets in maintaining and operating material handling equipment</td>
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<td></td>
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<tr>
<td>- Industry familiarity; basic concepts; industry vernacular; systems</td>
<td></td>
<td></td>
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<tr>
<td>- Basic competencies coupled with soft skills</td>
<td></td>
<td></td>
</tr>
<tr>
<td>- Soft skills/essential skills; continuous improvement; communication skills</td>
<td></td>
<td></td>
</tr>
<tr>
<td>- Documenting and talking intellectually to customers</td>
<td></td>
<td></td>
</tr>
<tr>
<td>- Being present; critical thinking and problem solving</td>
<td></td>
<td></td>
</tr>
<tr>
<td>- Math literacy</td>
<td></td>
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</tr>
</tbody>
</table>
Table 12. What are the Transportation and Supply Chain Workforce Skills Most Requested by Employers and Participants (e.g., data analytics)?

- Spreadsheet, analytics, project management, forecasting
- Mechanical skill-based computer-based diagnostics
- Basic competencies coupled with soft skills
- Willingness to learn and grow
- Soft Skills/Essential Skills
- Continuous Improvement
- Communication Skills
- Math literacy
- Knowing how to document and talk intellectually to customers
- Being present, critical thinking and problem solving
- Technical training
- Industry familiarity: basic concepts, industry vernacular, systems
- Excel

Table 13. What Are Your Most Pressing Obstacles to Delivering Effective Training Programs (added by respondents as “other”)?

- Middle-management support (Operations Managers); enough time off “the floor” to complete training
- Equipment
- Willing faculty and institutional support/prioritization
- Overcoming low enrollment
- Funding to subsidize the training for entry-level workers, or funding to develop and revise mid-level training
- Finding vendors or instructors that have the knowledge and experience to teach specific training topics that are relatively local
- Finding vendors or instructors meeting insurance requirements
- The hows of developing effective training programs with industry
Table 14. Education and Training Partner-Identified Best Practices (added by respondents as “other”)

<table>
<thead>
<tr>
<th>Developing Competencies</th>
<th>Instructions</th>
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<tbody>
<tr>
<td>• View both industry and students as clients when designing programs</td>
<td>Determine new strategies for the OJT instruction in terms of delivery, accessibility, and evaluation given the limitations placed on programs with COVID-19</td>
</tr>
<tr>
<td>• Regular communication with industry partners and project stakeholders. Focus on industry-valued third-party credentials as evidence of common outcomes for completers across regional programs</td>
<td>• Provide industry-supported forums and workshops</td>
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<tr>
<td>• Train to local or regional employment needs</td>
<td>• Training at [industry] location, using [industry] instructors, flexible hours</td>
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<tr>
<td>• Employer feedback (during and after training)</td>
<td>• Group workshops</td>
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<tr>
<td>• Stay involved through social media</td>
<td>• Engagement of practitioners in delivery of content</td>
</tr>
<tr>
<td>• Review government workforce data</td>
<td>• Scheduling training classes early for maximized execution</td>
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<tr>
<td>• Involvement in advisory committee and professional associations</td>
<td>• Use Project Based Learning and Adult Learning Principles where the workforce can complete case study exercises to make recommendations and then introduce the theory or practice. More hands-on for the technical areas of training</td>
</tr>
<tr>
<td>• Regular communication with industry partners and project stakeholders</td>
<td>• Instructor and student guidance with a hand-in-hand approach</td>
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<td>• Networking</td>
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<tr>
<td>• Frequent, deliberate, strategic communications</td>
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<tr>
<td>• Honest conversations about needs and challenges</td>
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<td>• Strategic, realistic planning</td>
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<td>• Follow-up and follow-through</td>
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<td>• Pre-Training Assessment</td>
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<tr>
<td>• Conducting surveys amongst technicians and supervisors to determine the greatest training need(s)</td>
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<tr>
<td>• Develop programs with industry</td>
<td></td>
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<tr>
<td>• Partnerships with vendors for technical material and technical material review</td>
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</tr>
</tbody>
</table>

Pre-Training Assessment

Determining greatest training need(s) through surveys among technicians and supervisors.
Outreach

- Educate students and their families regarding what the occupation of supply chain technician really is in today’s world of work and what can be earned in entry-level employment
- One-on-one counseling

Table 15. Do you have any comments, suggestions, or recommendations about workforce development programs for the transportation and supply chain sectors?

- We expect significant changes in the coming year due to Covid; Staying close to industry will be key to success
- Continue with workforce development meetings; offer opportunities to collaborate even if there is no initial structure
- Industry supported forums and workshops
- Development of “pull” versus “push”; Train to employment needs of local or regional needs
- Do the best you can to support all
- Need more knowledgeable instructors available for new alternative fuel technologies, particularly EVs, Hydrogen, and Hybrid vehicles
- Continue to engage employers
Appendix 3. Industry Partner Survey Questions

1. How many people are employed at your organization?

2. What is your industry sector? (Please select all that apply)

3. What are your most critical middle-skill workforce needs relating to digital literacy? Middle-skill workers are those with a high school diploma, but less than a four-year college degree. (Please select all that apply)

4. What are your most critical middle-skill workforce needs related to front/back office management systems? (Please select all that apply)

5. What are job titles (e.g., Production Coordinator) at your organization that are associated with the competencies listed above?

6. What are your most critical middle-skill workforce needs relating to data management? (Please select all that apply)

7. What are job titles (e.g., Logistics Analyst) at your organization that are associated with the competencies listed above? (Please type in box below)

8. What are your most critical middle-skill Operations & Maintenance workforce needs? (Please select all that apply)

9. What are job titles (e.g., Maintenance Technician) at your organization that are associated with the competencies listed above?

10. What compliance reporting and documentation is most critical to your organization? (Please select all that apply)

11. What are job titles at your organization that are associated with Compliance?

12. What are your organization’s additional anticipated skills gaps (not included above) for the next three years?

13. What are the employability skills (professional, engagement, or soft skills) most critical for middle-skill employees at your organization?

14. How do you identify workforce development needs?

15. Who is the primary focus of your current workforce development efforts?

16. How do you fund workforce development efforts?
17. Is your organization’s budget for workforce development programming expanding, staying at the same level, or decreasing?

18. Do you fund outside training opportunities for your employees?

19. On average, for each employee, how much is spent on training per year?

20. Is there a cap per employee/per year on training costs?

21. What is the minimum level of education required for middle-skill employees at your organization?

22. To meet this skills gap, will your organization hire new talent or upskill incumbents, or both?

23. If your organization has workforce development partners, what organizations do you partner with?

24. How does your organization deliver workforce development programming?

25. What is the ideal program length that will adequately prepare your employees to learn the necessary skills for your most critical training needs?

26. What percentage of employees (new hires and incumbents, combined) would you consider training per year?

27. With a spectrum of approaches to work-based learning, what design would work best for your organization?

28. Do your company’s training programs involve online courses?

29. Do your company’s training programs involve the use of virtual reality (VR), augmented reality (AR), or both?

30. Please list employer-valued credentials/certifications specific to your organization for middle-skill employees. (For example: Certified in Production and Inventory Management (CPIM), Certified Professional in Supply Management (CPSM), Certified Global Business Professional (CGBP), etc.)

31. What barriers/gaps have you encountered in identifying and delivering effective training programs? (Please select all that apply)

32. How do you assess the success or effectiveness of your training programs? (Please select all that apply)
33. Do you have any comments, suggestions, or recommendations about workforce development needs in your industry and company?
Appendix 4. Education and Training Partner Survey

Questions

1. Which of the following best describes your organization?

2. Has your organization partnered with supply chain and transportation industry sectors to develop workforce development programs?

3. If your organization has partnered with these sectors, what role do these industry partners play? (Please select all that apply)

4. In the past two years, have industry requests to develop training partners in these sectors increased or decreased?

5. Do your workforce development efforts focus on upskilling incumbents, new hires, or both?

6. Who is the primary focus of your current workforce development efforts?

7. Are your education and training programs related to transportation and supply chain for credit, non-credit, or not-for-credit? (Please select all that apply)

8. Does your organization develop apprenticeships?

9. If your organization develops apprenticeships, are they…

10. What trends in workforce development programming do you see regarding length of training programs?

11. Within the past two years, has funding dedicated to workforce development programs at your organization increased, decreased, or stayed the same?

12. How do you fund workforce development efforts?

13. Within the past two years, have industry requests to develop training programs in the transportation and supply chain sectors increased or decreased?

14. How do you identify workforce development competencies?

15. What are the employability skills (professional, engagement, or soft skills) most requested by employers and participants? (Please select all that apply)

16. What are the transportation and supply chain workforce skills most requested by employers and participants (e.g., data analytics)?
17. On average, during the last two years, what has been the length of time from initial training program concept to implementation?

18. What approaches to work-based learning does your organization use? (Please select all that apply)

19. Does your organization’s training programs involve the use of virtual reality (VR), augmented reality (AR), or both?

20. What supportive/wraparound services does your organization provide to participants?

21. What supportive/wraparound services are not provided by your organization, but are requested by either participants or industry?

22. How do you assess the success or effectiveness of your training programs? (Please select all that apply)

23. What barriers/gaps have you encountered in identifying and delivering effective training programs? (Please select all that apply)

24. What are your most pressing obstacles to delivering effective training programs?

25. Please name a few of your best practices that have proven to be effective in your workforce development programs.

26. Do you have any comments, suggestions, or recommendations about workforce development programs for the transportation and supply chain sectors?
Appendix 5. Industry Partner In-depth Interview Questions

1. How does your organization anticipate addressing workforce development needs for emerging technological advances in your industry?

2. What are COVID-19’s impacts on technology at your organization?

3. What are the new skill sets needed for both incumbents and new hires to address impacts of COVID-19?

4. Do you see organizations contracting or expanding to address impacts of COVID-19?

5. What are the strategies and approaches most often used for workforce development in your organization?

6. What are barriers your organization faces regarding workforce development efforts?

7. Do industry associations support your organization’s workforce development efforts? If they do support your training efforts, how?

8. How can partnering education and training organizations (community and technical colleges, universities, Workforce Development Boards, K12 school districts, community-based organizations) support your organization’s workforce development efforts, particularly in light of COVID-19’s impacts?
Appendix 6: Education and Training Partner In-depth Interview Questions

1. What trends in program development are you seeing in workforce development? In relation to impacts of COVID-19 and shelter-in-place policies?

2. What are barriers to program development?

3. How do you address these barriers?

4. How will programs deliver the OJT portion of instruction with shelter-in-place policies?

5. Do you see new partnerships developing for future programs to respond to shelter-in-place policies?

6. What are best practices you can share for program development?

7. What are some career pathways with successful outcomes you can share for this study?

8. What are best practices for replicating, scaling, and sustaining programs?

9. Comments, questions.
Appendix 7: Burning Glass Technology’s Labor Insights Data

Our methodology includes a survey for industry leaders and education and training leaders. The survey provides additional information that is further researched utilizing Burning Glass Technology’s Labor Insights, a platform that analyzes occupations and their in-demand skills in real time. The survey and the Labor Insight analysis are independent; however, the findings are consistent and validate one another. After combining all the skills among the different occupations, the top five skills are ranked as follows: (1) logistics, (2) customer service, (3) budgeting, (4) scheduling, and (5) Operations & Management.
## Abbreviations and Acronyms

<table>
<thead>
<tr>
<th>Abbreviation</th>
<th>Description</th>
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<tbody>
<tr>
<td>3PL</td>
<td>Third-Party Logistics</td>
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<tr>
<td>4PL</td>
<td>Fourth-Party Logistics</td>
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<tr>
<td>AAMVA</td>
<td>American Association of Motor Vehicle Administrators</td>
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<tr>
<td>ADAS</td>
<td>Advanced Driver-Assistance Systems</td>
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<tr>
<td>AOBRD</td>
<td>Automatic On-Board Recording Device</td>
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<tr>
<td>ATA</td>
<td>American Trucking Associations</td>
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<td>ATRI</td>
<td>American Transportation Research Institute</td>
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<tr>
<td>BIT</td>
<td>Basic Inspection of Terminals</td>
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<tr>
<td>BLS</td>
<td>Bureau of Labor Statistics</td>
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<tr>
<td>CAAP</td>
<td>California Air Action Plan</td>
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<tr>
<td>CalEPA</td>
<td>California Environmental Protection Agency</td>
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<tr>
<td>CARB</td>
<td>California Air Resources Board</td>
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<tr>
<td>CDL</td>
<td>Commercial Driver's License</td>
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<tr>
<td>CLP</td>
<td>Commercial Learner’s Permit</td>
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<td>DTSC</td>
<td>Department of Toxic Substances Control</td>
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<td>ELD</td>
<td>Electronic Logging Device</td>
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<tr>
<td>EPA</td>
<td>Environment Protection Agency</td>
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<td>FHWA</td>
<td>Federal Highway Administration</td>
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<tr>
<td>FMCSA</td>
<td>Federal Motor Carrier Safety Administration</td>
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<tr>
<td>FTL/TL</td>
<td>Full Truckload/Truckload</td>
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<tr>
<td>GAO</td>
<td>Government Accountability Office</td>
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<tr>
<td>GPS</td>
<td>Global Positioning System</td>
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<td>HOS</td>
<td>Hours of Service</td>
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<td>HTA</td>
<td>Highway Traffic Act</td>
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<td>IRT</td>
<td>Item Response Theory</td>
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<td>JIT</td>
<td>Just in Time</td>
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<tr>
<td>LIDAR</td>
<td>Light Detection and Ranging</td>
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<tr>
<td>LTL</td>
<td>Less-than-Truckload</td>
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<tr>
<td>OEM</td>
<td>Original Equipment Manufacturer</td>
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<tr>
<td>O-O</td>
<td>Owner Operator</td>
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<tr>
<td>OOIDA</td>
<td>Owner-Operator Independent Drivers Association</td>
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<td>OSHA</td>
<td>Occupational Safety and Health Administration</td>
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<td>OTR</td>
<td>Over the Road</td>
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<tr>
<td>SB1</td>
<td>Senate Bill 1</td>
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<td>SDLA</td>
<td>State Driver Licensing Agency</td>
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<td>SME</td>
<td>Small and Medium-sized Enterprises</td>
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<tr>
<td>SWRCB</td>
<td>State Waters Resource Control Board</td>
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<tr>
<td>TSA</td>
<td>Transportation Safety Administration</td>
</tr>
<tr>
<td>UIIIA</td>
<td>Uniform Intermodal Interchange and Facilities Access Agreement</td>
</tr>
<tr>
<td>Term</td>
<td>Description</td>
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<td>-----------------------------</td>
<td>--------------------------------------------------------------------------------------------------------</td>
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<tr>
<td>Freight Forwarders</td>
<td>Arrange the movement of goods.</td>
</tr>
<tr>
<td>Intermodal</td>
<td>Refers to two modes of transportation to move a good.</td>
</tr>
<tr>
<td>Internet of Things</td>
<td>Refers to interconnected devices that share a network.</td>
</tr>
<tr>
<td>Logistics</td>
<td>The management and coordination a complex operation.</td>
</tr>
<tr>
<td>Supply Chain</td>
<td>The system of facilities, people, and resources that transport goods.</td>
</tr>
<tr>
<td>Transloading</td>
<td>Transferring a shipment from one mode of transportation to another.</td>
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<tr>
<td>3PL</td>
<td>Third-party logistics company, which offers outsourced logistics services, including warehousing.</td>
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<tr>
<td>4PL</td>
<td>Assumes the same role as a 3PL, but serves as a point of contact for all parties involved beyond logistics.</td>
</tr>
<tr>
<td>Dray or Drayage</td>
<td>Transportation of freight over short distances. Also known as cartage.</td>
</tr>
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<td></td>
<td>Often refers to container movements from ship and rail yards.</td>
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<tr>
<td>Intermodal</td>
<td>Transportation of freight in which containers or trailers are transferred between different types of vehicles without unloading the freight. Typically used to refer to a combination of ship or rail and truck movement using containers.</td>
</tr>
<tr>
<td>Less-than-Truckload (LTL)</td>
<td>Freight service moving shipments generally less than 10,000 pounds.</td>
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<td>These services often consolidate multiple shipments into a single truckload-size shipment for long-distance transport and then break consolidated shipments down again for final delivery.</td>
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<tr>
<td>Over-the-Road (OTR) or Long-Haul Truckload</td>
<td>Service that transports freight more than 150 miles from origin to destination.</td>
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<td></td>
<td>For-hire freight service that moves shipments larger than 10,000 pounds, generally large enough to fill a truck to capacity, based either on legal allowable weight or trailer volume.</td>
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<tr>
<td>Warehouse Management System</td>
<td>Allows a warehouse to control and administer operations.</td>
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</table>
Endnotes


Ibid.


Bibliography


About the Authors

Thomas O'Brien, PhD

Dr. Thomas O'Brien is the Executive Director of the Center for International Trade and Transportation (CITT) at California State University, Long Beach (CSULB) and the Deputy Director of Long Beach Programs for the METRANS Transportation Center, a partnership between CSULB and the University of Southern California. He also serves as the Director of the FHWA Southwest Transportation Workforce Center (SWTWC). He previously served as CITT’s Director of Research.

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Diana Sanchez is a Research Associate at the Center for International Trade and Transportation (CITT). She graduated from California State University, Long Beach with a Bachelor of Arts in Economics. She has contributed toward several projects including the California Sustainable Freight Action Plan: Workforce Development for California Energy Commission; she studied the skills gap among transportation incumbents and helped craft the Sustainable Freight Foundations Certificate Pilot Project to eliminate the gap. In recognition of this work, she received the Intermodal Association of North America scholarship to study chassis management. She is the lead publishing author for the article “Where do Females Rise to Leadership Positions? A Cross-Sector Analysis,” a paper published in *Applied Economics Letters* which supports the existence of a “glass cliff.” Apart from conducting research at CITT, Diana enjoys analyzing data and has observed: (1) successful nonprofit campaign characteristics achieved by utilizing data from Twitter, and (2) patent trends in relation to human migration frequency.

Caitlin Mace

Caitlin Mace is a Research Assistant at the Center for International Trade and Transportation (CITT). She has a Bachelor’s in psychology and is working toward her master’s in philosophy at California State University, Long Beach. She co-authored a Highway Construction Workforce Pilot Apprenticeship Development Guide as well as participated in semi-structured interviews with workforce development boards and industry associations. She has also developed a guide for conducting interviews and focus groups in accordance with best practices for CITT.

Elizabeth Warren

Elizabeth Warren is the Senior Industry Liaison for the Center of International Trade and Transportation at California State University Long Beach, where she is focused on using her 25+ years’ experience in the goods movement and logistics industry to provide outreach and facilitate partnerships between industry stakeholders and the CITT. She is the former Executive Director of FuturePorts, a nonprofit advocacy group in Southern California, and was the Public Policy Manager for transportation and environment at the Los Angeles Area Chamber of Commerce. Prior to her career in public policy, she worked in the civil engineering and construction industry for several global engineering firms, where she acquired expertise on national port, railroad, and transportation projects. Elizabeth is an instructor in the Global Logistics Professional program at CPIE and also teaches at Long Beach City College. She has served on the CITT Policy and Steering Committee for 12 years, is Chair of the Academy of Global Logistics at Cabrillo High School (Long Beach Unified School District), and was appointed to the Los Angeles County Commission on Women. Elizabeth has earned Master’s
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Dr. Tyler Reeb is the Director of Research and Workforce Development for CITT and the Associate Director of the Federal Highway Administration’s Southwest Transportation Workforce Center housed at CITT. He also serves as the Editor of METRANS NEWS, a tri-quarterly publication that summarizes METRANS research, education, and outreach efforts.

Dr. Reeb leads research teams who address challenges and opportunities related to the new mobility workforce, transformational technology, institutional change, organizational management, and transportation systems management operations (TSM&O). He draws from industry benchmarking, labor market analysis, future scenario planning, systems thinking, enterprise resource planning, and GIS tools to produce research-driven reports, articles/white papers, books, and multimedia products that promote innovation and civic partnerships between leaders in business, government, and education.

Dr. Reeb was the lead author for a successful $1.5 million FHWA grant application to fund deployment of the National Transportation Career Pathway Initiative. He is a member of two National Academies of Sciences, Engineering, and Medicine standing committees focused on Transportation Education & Training and Native American Transportation Issues. Dr. Reeb has a Bachelor’s in English Literature and Mass Media and a PhD in English with an emphasis in Transdisciplinary Research Methods.
MINETA TRANSPORTATION INSTITUTE
LEAD UNIVERSITY OF
Mineta Consortium for Transportation Mobility

Founded in 1991, the Mineta Transportation Institute (MTI), an organized research and training unit in partnership with the Lucas College and Graduate School of Business at San José State University (SJSU), increases mobility for all by improving the safety, efficiency, accessibility, and convenience of our nation’s transportation system. Through research, education, workforce development, and technology transfer, we help create a connected world. MTI leads the four-university Mineta Consortium for Transportation Mobility, a Tier 1 University Transportation Center funded by the U.S. Department of Transportation’s Office of the Assistant Secretary for Research and Technology (OST-R), the California Department of Transportation (Caltrans), and by private grants and donations.

MTI’s transportation policy work is centered on three primary responsibilities:

Research
MTI works to provide policy-oriented research for all levels of government and the private sector to foster the development of optimum surface transportation systems. Research areas include: bicycle and pedestrian issues; financing public and private sector transportation improvements; intermodal connectivity and integration; safety and security of transportation systems; sustainability of transportation systems; transportation / land use / environment; and transportation planning and policy development. Certified Research Associates conduct the research. Certification requires an advanced degree, generally a Ph.D., a record of academic publications, and professional references. Research projects culminate in a peer-reviewed publication, available on TransWeb, the MTI website (http://transweb.sjsu.edu).

Education
The Institute supports education programs for students seeking a career in the development and operation of surface transportation systems. MTI, through San José State University, offers an AACSB-accredited Master of Science in Transportation Management and graduate certificates in Transportation Management, Transportation Security, and High-Speed Rail Management that serve to prepare the nation’s transportation managers for the 21st century. With the active assistance of the California Department of Transportation (Caltrans), MTI delivers its classes over a state-of-the-art videoconference network throughout the state of California and via webcasting beyond, allowing working transportation professionals to pursue an advanced degree regardless of their location. To meet the needs of employers seeking a diverse workforce, MTI’s education program promotes enrollment to under-represented groups.

Information and Technology Transfer
MTI utilizes a diverse array of dissemination methods and media to ensure research results reach those responsible for managing change. These methods include publication, seminars, workshops, websites, social media, webinars, and other technology transfer mechanisms. Additionally, MTI promotes the availability of completed research to professional organizations and journals and works to integrate the research findings into the graduate education program. MTI’s extensive collection of transportation-related publications is integrated into San José State University’s world-class Martin Luther King, Jr. Library.

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MTI FOUNDER
Hon. Norman Y. Mineta

MTI BOARD OF TRUSTEES

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ITU works to provide policy-oriented research for all levels of government and the private sector to foster the development of optimum surface transportation systems. Research areas include: bicycle and pedestrian issues; financing public and private sector transportation improvements; intermodal connectivity and integration; safety and security of transportation systems; sustainability of transportation systems; transportation / land use / environment; and transportation planning and policy development. Certified Research Associates conduct the research. Certification requires an advanced degree, generally a Ph.D., a record of academic publications, and professional references. Research projects culminate in a peer-reviewed publication, available on TransWeb, the MTI website (http://transweb.sjsu.edu).

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